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# **Financial Administration**

# **Providing Temporary Lodging Allowance in USEUCOM**

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Summary. This publication establishes policy for providing temporary lodging allowance (TLA) in USEUCOM.

**NOTE:** This publication has been reviewed by the Per Diem, Travel, and Transportation Allowance Committee (PDTATAC) in accordance with DOD Directive 5154.29, 9 March 1993, as PDTATAC case number 050218.

Summary of Change. This publication has been revised to correct information on TLA request approval (para 4c(6)).

**Applicability.** This publication applies to U.S. military personnel in the USEUCOM area of responsibility.

Supplementation. Army organizations will not supplement this publication without USAREUR Staff Finance and Accounting Officer (SFAO) (AEUFC-FP) approval. Air Force units must request approval from HQ USAFE/FM, Unit 3050, Box 5, APO AE 09094-0505.

Forms. AE and higher-level forms are available through the Army in Europe Publishing System (AEPUBS).

**Records Management.** Records created as a result of processes prescribed by this publication must be identified, maintained, and disposed of by—

• Army units according to AR 25-400-2. Record titles and descriptions are available on the Army Records Information Management System Web site at https://www.arims.army.mil.

- USNAVEUR units according to Navy records management policy.
- USAFE units according to Air Force Manual 37-123 and USAFE Instruction 37-138. Records must be disposed of according to the Air Force Records Disposition Schedule (RDS) at https://webrims.amc.af.mil.

**Suggested Improvements.** Army organizations may suggest improvements to this publication by sending DA Form 2028 to the USAREUR SFAO (AEUFC-FP), Unit 29001, APO AE 09007-9001. Navy and Marine units may send suggestions to the COMUSNAVEUR, PSC 802, Box 2, FPO AE 09499-0002. Air Force units may send suggestions on AF Form 847 through command channels to HQ USAFE/FMFO, Unit 3050 Box 5, APO AE 09094-0505.

**Distribution.** Army units: C (AEPUBS); Air Force units: F (AF Inst 33-360VI).

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# Glossary

# 1. PURPOSE

This publication—

- a. Designates temporary lodging allowance (TLA) single managers (glossary) and authorities for approving TLA extensions for each country or geographic area in USEUCOM as prescribed in the Joint Federal Travel Regulations (JFTR), volume 1 (JFTR).
  - b. Implements TLA procedures prescribed by the JFTR.
  - c. Establishes policy and procedures for approving TLA in USEUCOM.
  - d. Implements Air Force Policy Directive 65-1.

#### 2. REFERENCES

#### a. Publications.

- (1) Section 405, Title 37, United States Code (37 USC 405), Travel and Transportation Allowances: Per Diem While on Duty Outside the United States or in Hawaii or Alaska.
  - (2) Joint Federal Travel Regulations, volume I (https://secureapp2.hqda.pentagon.mil/perdiem/trvlregs.html).
  - (3) DOD Directive 1315.7, Military Personnel Assignments.
  - (4) DOD Directive 5154.29, DOD Pay and Allowance Policy and Procedures.
  - (5) AR 25-400-2, The Army Records Information Management System (ARIMS).
  - (6) Air Force Manual (AFMAN) 27-123, Management of Records.
  - (7) Air Force Policy Directive 65-1, Management of Financial Services.
  - (8) USAFE Instruction 37-138, Record Disposition—Procedures and Responsibilities.

#### b. Forms.

- (1) DA Form 2028, Recommended Changes to Publications and Blank Forms (available through http://www.army.mil/usapa/eforms/index.html).
- (2) AF Form 847, Recommendation for Change of Publications (available through http://www.e-publishing.af.mil/search.asp?keyword=AF847).

# 3. EXPLANATION OF ABBREVIATIONS AND TERMS

The glossary explains abbreviations and terms. This publication uses the term "dependent" as it is defined in the JFTR.

#### 4. RESPONSIBILITIES

In addition to the requirements in JFTR, paragraph U9201, the following responsibilities apply:

- a. TLA single managers will—
  - (1) Manage TLA based on applicable directives.
  - (2) Provide technical assistance.
- (3) Consider and evaluate recommendations from commanders in their geographic area to improve TLA management.
  - (4) Resolve disputes between servicemembers (SMs) and TLA extension-approval authorities.
  - b. TLA extension-approval authorities will—
- (1) Help TLA single managers by reviewing and evaluating requests for TLA extensions from SMs stationed in the manager's geographic area. Appendix A lists TLA single managers and extension-approval authorities. TLA approval authority will not be delegated below the extension-authority staff.
  - (2) Give or send recommendations to improve TLA management to the TLA single manager.
  - (3) Manage TLA according to applicable Service directives.
  - c. Area commanders will-
- (1) Determine the need for SMs to occupy temporary lodging and issue statements of nonavailability when applicable.

- (2) Follow the TLA procedures prescribed by the JFTR and this publication. If there is a conflict between this or other publications and the JFTR, the JFTR must be followed.
- (3) Send recommendations to improve TLA management to the TLA extension-approval authority or the TLA single manager.
  - (4) Help SMs get permanent housing.
- (5) Determine whether cooking facilities available for use by SMs in temporary lodging justify full or partial TLA payments.
  - (6) Be the approval authority for TLA requests up to—
    - (a) Sixty days for incoming personnel.
    - (b) Ten days for departing personnel.
  - d. Unit commanders will—
    - (1) Ensure newly arrived SMs report to the housing management office (HMO) within 2 workdays after arrival.
- (2) Schedule duties of newly arrived SMs to allow them enough time to find suitable housing. SMs will not be considered completely inprocessed until they move into permanent housing.
  - (3) Ensure appointed sponsors help newly arrived SMs search for housing.
- (4) Ensure SMs are not permitted or required to vacate bachelor quarters, billets, or dormitories until they find private rental housing. Commanders will encourage SMs to look for private rental housing before Government quarters reach maximum occupancy.
  - e. Housing officers will-
- (1) Ensure SMs understand they are responsible for seeking permanent housing and that failure to comply with this publication may result in early termination of TLA. SMs must receive this information during inprocessing briefings.
  - (2) Give SMs TLA claim forms and information sheets as soon as SMs are authorized TLA.
  - (3) Maintain accurate records to ensure SMs aggressively seek permanent housing.
- (4) Help SMs complete necessary documents to support TLA claims or establish eligibility for housing or quarters allowance when TLA ends.
- (5) Ensure extension requests are valid and meet the minimum requirements for authorization in the JFTR and this publication.
  - (6) Promptly process TLA-extension requests (app B).
  - (7) Ensure private rental housing is not vacated prematurely.
  - (8) Schedule Government-quarters clearance as close as possible to SM departure dates.
  - (9) Maintain Government-quarters forecast and availability data for the period prescribed by the JFTR.
- (10) Monitor the local rental market and promptly give SMs and their dependents current information on suitable available private rentals.
  - f. SMs will-
- (1) Report to the HMO within 2 workdays after arrival and when a departure date is established for instructions on TLA eligibility and their responsibilities. Failure to report may jeopardize TLA eligibility.
  - (2) Contact the HMO at least every 10 days while aggressively seeking private rental housing.

- (3) File TLA claims promptly.
- (4) Submit extension requests before the 60-day (incoming) or 10-day (outgoing) limitation, if needed.

## 5. IMPLEMENTATION

Commanders will send drafts of implementing instructions (for example, pamphlets or handouts) to the USAREUR Staff Finance and Accounting Officer (SFAO) (AEUFC-FP), Unit 29001, APO AE 09007-9001, before publication.

#### 6. POLICY

- a. TLA single managers must administer TLA uniformly in USEUCOM according to the JFTR and this publication. If there is a difference in entitlements between the JFTR and this publication, the JFTR will take precedence.
- b. DOD requires each Service in USEUCOM to manage TLA prudently. Each Service must issue specific procedural guidance. Written TLA base- and post-level guidance and policy letters must be sent to the compensation office of the respective Service for approval before publication or revision. The respective compensation office addresses are as follows:
  - (1) Commander, United States Naval Forces, Europe, ATTN: N12, PSC 802, Box 4, FPO AE 09499-0002.
  - (2) USAREUR SFAO (AEUFC-FOD), Unit 29001, APO AE 09007-9001.
  - (3) Commander, USAFE/FMFM, Unit 3050, Box 25, APO AE 09094-0505.
- c. The Service compensation offices in subparagraphs b(1) through (3) above must forward the guidance and policy letters (b above) for approval through their Service headquarters compensation office to the Per Diem, Travel, and Transportation Allowance Committee according to DOD Directive 5154.29.
- d. TLA requests from SMs assigned to areas controlled by another Service must be certified by the controlling Service commander or designated representative on forms prescribed by the Service controlling the area.
  - e. The welfare of SMs must not be sacrificed for negligible savings to the Government.

#### 7. TLA ON ARRIVAL

- a. SMs are authorized TLA as prescribed in the JFTR and this publication. TLA eligibility for arriving SMs depends on—
  - (1) Occupancy of temporary lodging at personal expense.
  - (2) Proof that the newly arrived SM has applied for Government quarters if required by the respective Service.
- (3) Proof that the newly arrived SM is aggressively pursuing rental housing when told Government quarters will not be available for over 60 days (90 days if concurrent travel was authorized based on availability of Government quarters). The SM should not rely only on the HMO to find housing.
- (a) On request, the SM will submit to the housing officer a list of private rentals visited during each 10-day period. The list should include reasons for nonacceptance and must be certified by the housing officer. The list will be used to justify continuation of TLA for the next 10-day period.
  - (b) TLA payments are authorized under any of the following conditions:
- $\underline{1}$ . The SM, accompanied by command-sponsored dependents who are eligible for TLA, is on leave within the permanent duty station (PDS) vicinity.
- <u>2</u>. Government quarters or a private rental housing assignment is imminent and the SM is no longer required to seek quarters.
- <u>3</u>. The SM continues to occupy temporary lodging at personal expense because permanent quarters are unavailable.

- 4. Expenses during the 10-day period justify TLA continuation ((a) above).
- b. When private rental housing or permanent Government quarters will become available within 10 days, it may be cost effective to allow the SM to remain in a TLA status. Doing so will prevent the movers from delivering household goods and hold baggage to temporary Government quarters and then to permanent quarters. This decision must be based on—
  - (1) The cost of moving household goods and hold baggage to temporary Government quarters.
  - (2) Inconvenience to the SM.
- c. TLA may be authorized for SMs and dependents when concurrent travel to the private residence of the SM, SM's relatives, or friends is approved (para 16n).
- d. TLA for SMs will be based on availability of quarters at the duty station when concurrent travel of dependents is approved to a private residence of the SM, SM's relatives, or friends who are outside the commuting distance (para 16n).
- e. TLA (meal portion only) is authorized for SMs and dependents who lodge with friends or relatives. The SM must be actively seeking permanent housing.
- f. SMs not accompanied by dependents are authorized TLA if single quarters are not available. A statement of nonavailability of quarters will be required.

#### 8. TLA FOR SMs MARRIED TO SMs

- a. Each SM married to another SM may draw TLA. Neither SM is a "dependent" for TLA purposes.
- b. TLA is payable to both SMs when both SMs arrive together at the same or at nearby PDSs. In these cases, a statement of nonavailability of family quarters will be required.
- c. TLA eligibility does not depend on the availability of single quarters or on nonqualification for Government family quarters.
  - d. TLA eligibility does not depend on either SM serving a joint-domicile tour.
  - e. TLA is payable if one SM arrives after the other and they are stationed close enough to occupy a joint residence.
- f. TLA is payable to both SMs if they are occupying temporary lodging pending availability of family quarters. The SM who arrives first—
  - (1) May need an extension to the 60-day rule, depending on assignment date.
  - (2) Must aggressively seek housing when the spouse's assignment is known.
- g. SMs who marry SMs during their overseas tour when both SMs occupy single quarters or private rental housing are not authorized TLA while establishing a joint residence. These SMs may be allowed TLA on termination of housing for permanent change of station (PCS) departure.

# 9. TLA WHILE ON TEMPORARY DUTY OR PARTICIPATING IN FIELD EXERCISES

- a. TLA will continue for command-sponsored dependents while SMs are on temporary duty (TDY) or participating in field exercises.
- b. SMs without dependents may receive TLA if the housing officer or the unit commander certifies that the SM's property cannot be secured or taken with the SM and that it is necessary for the SM to continue occupying temporary lodging.
- c. SMs should submit TLA-extension requests, if applicable, early enough for the request to be approved or disapproved before the SM departs (when possible).

#### 10. TLA DURING DEPLOYMENT OR EXTENDED TDY

- a. SMs drawing TLA who receive orders to deploy may continue to draw TLA. The SM must have written certification stating that retaining temporary lodging is based on necessity, not personal convenience.
- b. SMs without dependents who vacate permanent housing because of a TDY or temporary additional duty (TAD) assignment of 90 days or more are entitled to TLA while seeking permanent housing after the TDY or TAD. This applies whether or not the SM serves any or all of the TDY or TAD.

#### 11. TLA ON DEPARTURE

- a. TLA for departing SMs depends on-
  - (1) Occupancy of temporary lodging at personal expense.
- (2) The SM scheduling quarters-clearance appointments no earlier than 10 days before departure (3 days when Government-contract cleaning is involved), when possible.
  - (3) Lease termination arrangements that maximize the stay in private rental housing.
- b. An SM who acquires dependents while serving at a PDS outside the continental United States is authorized TLA on departure for those dependents if they are command-sponsored.
- c. Departing SMs who are delayed may receive TLA extensions if the delay is for one of the following reasons and is not the fault of the SM or the SM's dependents:
  - (1) Duty-related demands delay portcall.
  - (2) Illness prevents the SM or the SM's dependents from traveling. A doctor's certification will be required.
- d. Departing SMs or an SM's dependents who are forced to vacate Government quarters early for the Government's convenience may receive TLA. An alternate household should not be established before the SM or the SM's dependents depart if this is not in the best interest of the Government and the SM.

#### 12. TLA UNDER SPECIAL OR EMERGENCY CONDITIONS

- a. TLA for SMs occupying temporary lodging at personal expense may be authorized for any of the following reasons:
- (1) A housing officer declares permanent quarters uninhabitable because of fire, severe weather, riot, civil unrest, earthquake, or similar conditions beyond the SM's control.
- (2) The SM leaves permanent housing for reasons beyond the SM's control more than 10 days before the estimated date of departure.
- (3) Quarters are being renovated under an approved Government-upgrade project. When the project is a kitchen renovation, the reimbursement will be limited to the meal portion of TLA.
  - (4) Quarters being renovated are declared uninhabitable and are vacated by the SM and family members.
- b. Partial TLA (meal portion only) is authorized when newly arrived SMs or family members occupy permanent private rental housing that does not have a stove or refrigerator.

#### 13. TLA FOR HOMEOWNERS OR BUILDERS

- a. SMs who buy or build a home may receive TLA. When an SM meets basic TLA requirements, the SM may receive the TLA for the average TLA time for the area where the SM is stationed (referred to as "location average").
- b. SMs purchasing or building a home are authorized only the TLA "location average." Extensions beyond the location average may be granted only if circumstances are determined to be beyond the SM's control as cited in the JFTR, paragraph U9202F, or if insufficient referral listings are available in the member's grade or bedroom category, compelling the SM to purchase rather than lease a home.

#### 14. DOCUMENTATION

SMs need the following documents to substantiate TLA claims submitted to the finance or disbursing officer:

- a. The appropriate TLA claim form as prescribed by the respective Service.
- b. Receipts, invoices, or statements for lodging used during the claim period. The SM may not claim lodging costs if the SM stays with friends, relatives, coworkers, or associates.
  - c. Complete set of PCS orders, including amendments, for initial claims and extensions.
  - d. Statement of nonavailability or impracticality of Government quarters, if applicable.

#### 15. TERMINATION OF TLA

TLA entitlement will end the day before—

- a. The SM receives household goods at the permanent quarters. The day the SM signs for Government quarters or enters into a lease or mortgage, the SM is considered to have "permanent quarters."
  - b. The SM refuses to occupy suitable or adequate Government quarters or private rental housing.
- c. Single private rental housing becomes available to the SM who has a statement of nonavailability based on the lack of bachelor quarters, but who continues to search for family quarters to accommodate noncommand-sponsored dependents.

#### 16. NONELIGIBILITY FOR TLA

TLA is not authorized when-

- a. Temporary lodging is not occupied.
- b. The SM, once assigned permanent quarters, delays delivery of household goods for personal reasons.
- c. The SM fails to seek private rental housing aggressively.
- d. The SM asks to be bypassed on the quarters listing for reasons other than allowed by Service directives.
- e. Single SMs in the grades of E7 and above (E5 and above for Air Force) and officers decline available adequate transient facilities while pursuing housing as defined by applicable Service directives.
  - f. The SM fails to register with the HMO when told to seek private rental housing.
  - g. The SM refuses private rental housing because the landlord does not allow pets.
  - h. The SM vacates quarters early for personal reasons.
  - i. The SM delays inspection of Government quarters for personal reasons.
  - j. The SM delays portcall or airline reservations for personal reasons.
- k. The SM schedules the permanent quarters termination appointment for personal reasons more than 10 days before departure (3 days when Government-contract cleaning is involved). This restriction does not apply to SMs authorized full or restricted JFTR household-goods weight allowance when furniture loaner kits are not available.
- 1. The SM is on leave out of the country where stationed, is on permissive TDY, or is hospitalized, unless command-sponsored dependents remain in the vicinity of the SM's PDS. The rate payable will be based on the number of dependents who continue to occupy temporary lodging.
- m. Family members leave early under the provisions of the JFTR, paragraph U5240 or U5900 (except as provided in the JFTR, para U5900-C).

- n. Concurrent travel of dependents is approved to a private residence that is leased, rented, or owned by the SM, SM's relatives, or friends. In this situation, the SM may be authorized TLA—
- (1) For the period between the time of the SM's arrival and the availability of the arranged private residence. Eligibility must be kept to a minimum and normally should not exceed 15 days.
- (2) When the dependent's arranged private residence is not within commuting distance of the duty station and a statement of nonavailability of single quarters is issued.
  - o. The SM must move to permanent quarters because of pregnancy.

#### 17. TLA PAYMENT

TLA is paid in 10-day increments. If the TLA period is shorter, TLA will be paid only for authorized days.

- a. SMs may receive TLA up to 3 days before they depart. SMs may receive TLA earlier if they—
  - (1) Are to depart their duty station when the finance or disbursing office is closed.
- (2) Would be unable to visit the finance or disbursing office and travel to the embarkation point in time for processing for departure.
- b. SMs must present an invoice or a statement for lodging expenses incurred when requesting TLA payment. If the SM is otherwise qualified, payment may be made when the SM presents an invoice after completing each 10-day period.

## 18. ECONOMIC MANAGEMENT OF TLA

- a. Area commanders will use the procedures in the JFTR to minimize TLA costs.
- b. One HMO should serve all SMs in a local area. If this is not possible, HMOs in the same geographic area should work closely together to exchange local housing information and ensure uniform application of housing policy.
  - c. Local procedures must not restrict or limit—
    - (1) The TLA program beyond the provisions of this publication and its references (para 2a).
    - (2) SMs from aggressively seeking suitable or adequate private rental housing.

# 19. SPECIAL AND SUPPLEMENTARY INSTRUCTIONS

Appendix C explains requirements when SMs are authorized TLA. Area or host commanders must reproduce the figures in appendix C and give a copy of each figure to SMs when the TLA authorization begins.

# APPENDIX A TEMPORARY LODGING ALLOWANCE SINGLE MANAGERS AND EXTENSION-APPROVAL AUTHORITIES

This appendix lists temporary lodging allowance (TLA) single managers and extension-approval authorities for countries and geographic areas in USEUCOM. Abbreviations are explained in the glossary. Applicants will send requests for extensions to the applicable TLA extension-approval authority in the countries listed below. The TLA extension-approval authority will send a copy of the approved or disapproved request to the applicant. Copies of requests must be kept in the TLA file.

Country		TLA Single Manager	TLA Extension-Approval Authority
Africa		CG, USAREUR/7A	Applicable American embassy
	se listed, excluding Djibouti, Egypt; Ethiopia;		
Kenya; Somal	ia; and Sudan)		
Austria		CG, USAREUR/7A	U.S. State Department
Bahrain		CG, USAREUR/7A	USDAO
Belgium		CG, USAREUR/7A	Commander, NATO Supreme
			Headquarters, NSSG (US), SHAPE
Bulgaria		CG, USAREUR/7A	U.S. State Department
Cape Verde		CG, USAREUR/7A	U.S. State Department
Chad		CG, USAREUR/7A	USDAO, N'Djamena, Chad
Congo		CG, USAREUR/7A	Chief, USDAO, Kinshasa, Congo
Cyprus		COMUSNAVEUR, London, UK	CG, USAREUR/7A
Czech Republic		CG, USAREUR/7A	U.S. State Department
Denmark	U.S. Element	Commander, BALTAP	Senior U.S. Officer, Karup Air Station, Denmark
	Other elements	Commander, U.S. Element,	Chief, ODC, Copenhagen, Denmark
		USAFE, Ramstein Airbase,	
		Germany	
Finland		COMUSAFE	USDAO, Helsinki, Finland
France		COMUSAFE	USDAO, Paris, France
Germany	Germany (excluding Bonn and Bad Godesberg)	CG, USAREUR/7A	CG, USAREUR/7A
	Bonn and Bad Godesberg	CG, USAREUR/7A	Chief, ODC, Bonn, Germany
Ghana		CG, USAREUR/7A	USDAO, Accra, Ghana
Gibraltar		COMUSNAVEUR	CG, USAREUR/7A
Greece (including Mediterranean islands)		USDAO, Greece	USDAO, Greece
Hungary		CG, USAREUR/7A	USDAO, Budapest, Hungary
Iceland		CG, USAREUR/7A	U.S. State Department
Ireland		CG, USAREUR/7A	USDAO, Dublin, Ireland
Israel		COMUSNAVEUR	USDAO, Tel Aviv, Israel
Italy	North of 42d parallel	COMUSAFE	Commander, 40th TAC Control Group, Aviano Air Base, Italy
	South of 42d parallel (including Sardinia and Sicily) (excluding NSA Gaeta, NSA La Maddalena, and NAS Sigonella)	COMUSNAVEUR	COMFAIRMED, Naples, Italy
	NSA Gaeta, NSA La Maddalena, and NAS Sigonella	COMUSNAVEUR	Commanding officer for each area
Lebanon		COMUSNAVEUR	USOMC, Beirut, Lebanon
Liberia		CG, USAREUR/7A	Chief, USDAO, Monrovia, Liberia
Luxembourg		CG, USAREUR/7A	Commander, NSSG (US), SHAPE, Belgium
Morocco		COMUSNAVEUR	Commander, 3d Air Force, RAF Mildenhall, England
The Netherlands	The Netherlands (excluding AFCENT)	Chief, ODC, The Hague, the Netherlands	Chief, ODC, The Hague, the Netherlands
	AFCENT	COMUSAFE	Commander, AFCENT SUPACT, Schinnen, the Netherlands
Nigeria		COMUSEUCOM	USDAO, Lagos, Nigeria
Norway		COMUSAFE	Chief, ODC, Stavanger, Norway

Country		TLA Single Manager	TLA Extension-Approval Authority
Poland		CG, USAREUR/7A	U.S. State Department
Portugal		COMUSAFE	Chief, MAAG, Lisbon, Portugal
Romania		CG, USAREUR/7A	U.S. State Department
Russia		COMUSNAVEUR	Commander, 3d Air Force, RAF, Mildenhall, England
Senegal		CG, USAREUR/7A	USDAO, Dakar, Senegal
Slovakia		CG, USAREUR/7A	U.S. State Department
Spain	Spain (excluding Barajas, Sonseca, and Torrejon)	COMUSNAVEUR	COMNAVACT, Rota, Spain
	Barajas, Sonseca, and Torrejon	COMUSNAVEUR	Chief, ODC, Madrid, Spain
Sweden		COMUSAFE	USDAO, Stockholm, Sweden
Switzerland		CG, USAREUR/7A	USDAO, Bern, Switzerland
Syria		CG, USAREUR/7A	USDAO, Damascus, Syria
Tunisia		COMUSAFE	Chief, U.S. Liaison Office, Tunis, Tunisia
Turkey	Incirlik/Other	COMUSAFE	Commander, 39th WG, Incirlik,Turkey
Izmir/Yamanlar Diyarbakir/Pirinclik		COMUSAFE	Commander, 7241 ABG, Izmir Turkey
		COMUSAFE	Commander, 7022 ABS, Diyarbakir, Turkey
United Kingdom		COMUSAFE	Commander, 3d Air Force, RAF Mildenhall, England
Others not listed		CG, USAREUR/7A	CG, USAREUR/7A

# APPENDIX B EXTENSION OF TEMPORARY LODGING ALLOWANCE

#### **B-1. GENERAL**

- a. Servicemembers (SMs) may submit requests to extend temporary lodging allowance (TLA) when they believe TLA will be necessary for longer than the 60-day arrival period, the 10-day departure period, or the approved period for emergency TLA.
  - b. The TLA-extension request must—
- (1) Include enough information for the approving authority to evaluate the need for the TLA extension. Extension requests must be in the format shown in figure B-1.
- (2) Normally be in increments of 10 days for incoming and emergency TLA. (The final request may be for less than 10 days.)

# **B-2. PROCEDURES**

- a. Requesters will—
- (1) Ensure the request reaches the housing management office (HMO) before the end of the 60-day arrival period, 10-day departure period, or approved period for emergency TLA. Failure to submit the request before the end of the eligibility period may delay payment.
  - (2) Submit the extension request for approval before departing for temporary duty or a field exercise.
  - b. TLA single managers and authorities will—
- (1) Verify statements made by SMs, recommend approval or disapproval, and state reasons for their recommendation.
- (2) Process and send TLA-extension requests to the TLA extension-approval authority by the fastest means available (for example, electronic message) to allow enough time for processing before the current TLA period ends. This procedure allows for uninterrupted periods of TLA authorization.
- (3) Approve or disapprove requests based on guidance in the Joint Federal Travel Regulations, paragraphs U9200 through U9209, and the basic publication.
  - c. Requests will be returned to SMs by the fastest means available.

# **LETTERHEAD**

Office symbol Date

MEMORANDUM FOR [TLA extension-approval authority]

SUBJECT: Request for Extension of Temporary Lodging Allowance (TLA) for [grade, name, SSN]

- 1. Request authorization for the extension of [outgoing or incoming] TLA at the [with dependents or without dependents] rate from [date] to [date].
- 2. [Grade name] has already been approved for the period of [date] to [date] by the local approving authority.
- 3. [Reason for extension and justification]
- 4. POC for this action is [grade, name, telephone number, fax number, e-mail address].
- 5 Encls [Signature block]
- 1. Local TLA Authority's Approval of Local TLA
- 2. Extension Request and Justification
- 3. Proponency Recommendation\*
- 4. Command Recommendation Memorandum
- 5. PCS Orders

Figure B-1. TLA Extension Request Format

<sup>\*</sup>Proponency recommendation will be required when the justification for TLA extension is based on circumstances outside the authority of the local approval authority (for example, when an SM is held over because of hospitalization and cannot depart to the PCS location, the SM will need to have a recommendation from a competent medical authority).

# TEMPORARY LODGING ALLOWANCE (TLA) INFORMATION SHEET

- 1. This sheet provides local requirements and regulatory provisions to help servicemembers (SMs) claim temporary lodging allowance (TLA). Failure to comply with this policy could result in your not receiving TLA or having your TLA eligibility terminated early.
- 2. TLA partially reimburses you for
  - a. Expenses while in temporary lodging (including transient facilities).
  - b. Cost of meals.
- 3. TLA is based primarily on permanent change of station (PCS) moves and nonavailability of Government quarters (other than transient facilities) or private rental housing. To be eligible for TLA, you must occupy temporary lodging (such as hotels or transient quarters). Lodging expenses are not reimbursable when you stay with friends, relatives, coworkers, or associates. In these cases, only meals are reimbursed. Paragraph 12 explains TLA when concurrent travel to a private address was approved.
- 4. You must report to the housing management office (HMO) within 2 workdays after the reporting date to the permanent duty station (PDS) to register for permanent housing. On receipt of your PCS orders, you must contact the HMO for instructions. Local conditions and PCS departure dates dictate when you have to confirm pickup of household goods.
- 5. The HMO will inform you of the availability of Government quarters and suitable or adequate private rental housing.
- a. You are not required to seek private rental housing if permanent Government quarters will be available within 60 days (90 days if concurrent travel was approved to Government quarters). You may report to housing at your convenience for certification and approval of your TLA claim.
- b. The HMO will help you find suitable private rental housing when Government quarters will not be available within 60 days (90 days if concurrent travel to Government quarters was approved). You—
  - (1) Must aggressively seek private rental housing on your own.
  - (2) Must report to the HMO every 10 days to verify that you have been seeking private rental housing.
  - (3) May need to provide a record of the addresses you visited while seeking private rental housing.
  - c. Unit commanders are required to allow SMs time to look for housing.
- 6. TLA is limited to 60 days after arrival at the PDS and 10 days before departure. Exceptions may be granted for certain circumstances (see para 8). The 10-day and 60-day periods are not automatic periods. TLA is measured in calendar days.
- 7. You must file TLA claims in 10-day increments, except for final claims. Final claims may be for less than 10 days. You must submit claims to the housing and finance office on the first workday after the last day of the TLA claim period.
- 8. Under certain circumstances, TLA may be extended for more than 60 days after arrival or for more than 10 days before departure. The HMO will provide instructions when an extension is necessary.
- 9. You must have the following documents to file a TLA claim:
- a. Three copies of a statement substantiating TLA payment. Figure C-2 is an example of this statement. The HMO may give you blank statements to use to file a claim.
  - b. Lodging receipts for the period of the claim.

# Figure C-1. TLA Information Sheet

- c. One copy of the permanent change of station (PCS) orders, including amendments, for the first claim and the first extension.
  - d. Statement of nonavailability (depending on local requirements).
- e. A list of private rental housing addresses visited (if told to seek housing aggressively). The list must include the reasons for nonacceptance and must be verified by the HMO.
  - f. Other receipts, as applicable.
- 10. TLA will end when you
  - a. Refuse to occupy available adequate housing.
- b. Sign for permanent Government quarters or enter into a lease or a mortgage and receive household goods at those permanent quarters.
  - c. Do not occupy temporary lodgings at personal expense.
  - d. Fail to comply with regulatory requirements.
  - e. Request late delivery of household goods for personal reasons.
  - f. Fail to seek private rental housing aggressively when required.
  - g. Request to be bypassed on the quarters list for personal reasons.
  - h. Vacate permanent quarters prematurely for personal reasons.
  - i. Delay or fail inspection of Government guarters for personal reasons (not an emergency).
  - j. Delay portcall or airline reservations for personal reasons (not an emergency).
  - k. Vacate guarters because of early return of dependents.
  - I. Go on leave outside the country of assignment.
- m. Are offered single quarters when the TLA eligibility is based on nonavailability of bachelor quarters and seek family quarters to accommodate noncommand-sponsored dependents.
- n. Refuse private rental housing because the potential landlord does not allow pets, the housing is not large enough for your furniture, or the housing is not in your preferred school district.
- 11. When you or your dependents reside with friends or relatives while actively seeking permanent lodging for yourself and are authorized TLA, the full meal portion of TLA may be reimbursed if adequate kitchen facilities are not available for your exclusive use.
- 12. The following provisions govern reimbursement for SMs and dependents who had concurrent travel, and the PCS move was approved to a private address that is leased, rented, or owned by the SM, SM's relatives, or friends:
- a. The SM may be authorized TLA for the period between the time of the SM's arrival (date reporting to the PDS) and the availability of prearranged housing. Eligibility must be kept to a minimum and should normally not exceed 15 days.
- b. SMs may be authorized TLA when the dependent's private rental address is not within the commuting distance of the duty station and a statement of nonavailability of single guarters is issued.

Figure C-1. TLA Information Sheet—Continued

# STATEMENT TO SUBSTANTIATE PAYMENT OF TEMPORARY LODGING ALLOWANCES (DEPARTURE/INITIAL/INTERIM) I. IDENTIFICATION OF SERVICEMEMBER Name: \_\_\_\_\_ Grade: \_\_\_\_ Social security number: \_\_\_\_\_ Organization:\_\_\_\_\_ Duty station:\_\_\_\_ AE Regulation 37-4/USNAVEUR Instruction 7210.2H/USAFE Instruction 65-104 requires the collection and/or maintenance of information protected by the Privacy Act of 1974. Executive Order 9397 is the authority to collect and/or maintain these records. II. STATEMENT OF COMMANDER OR DESIGNEE ON SERVICEMEMBER'S ARRIVAL, INTERIM STAY, OR DEPARTURE 1. Government quarters are not available. Use of temporary lodging is necessary for (check appropriate box)— ☐ Servicemember only. ☐ Servicemember and command-sponsored dependents. ☐ Command-sponsored dependents only. Effective from: through: 2. Guesthouse or transient housing was occupied by (check appropriate box)— ☐ Servicemember only. ☐ Servicemember and command-sponsored dependents. ☐ Command-sponsored dependents only. 3. This temporary lodging allowance certification expires: Date: \_\_\_\_\_\_ ( Days). Signature of servicemember: Date: FOR OFFICIAL USE ONLY

Figure C-2. Statement to Substantiate TLA Payment

**NOTE:** This statement must be attached to the reimbursement voucher or other pay authorization.

#### **GLOSSARY**

#### **SECTION I**

#### **ABBREVIATIONS**

ABG air base group
ABS air base squadron

AFCENT Allied Forces Central Europe

app appendix

BALTAP Allied Forces Baltic Approaches

CG, USAREUR/7A Commanding General, United States Army, Europe, and Seventh Army

COMFAIRMED Commander, Fleet Air, Mediterranean COMNAVACT Commander, U.S. Naval Activities

COMUSAFE Commander, United States Air Forces in Europe Comuseurom Comuseurom Comuseurom Commander, United States European Commander, United States Naval Forces, Europe

HMO housing management office

HQ USAREUR/7A Headquarters, United States Army, Europe, and Seventh Army

JFTR Joint Federal Travel Regulations MAAG military assistance advisory group

NAS naval air station

NATO North Atlantic Treaty Organization

NSA navy support activity

NSSG (US) NATO/SHAPE Support Group (United States)

ODC Office of Defense Cooperation
PCS permanent change of station
PDS permanent duty station
POC point of contact
RAF Royal Air Force

SFAO Staff Finance and Accounting Officer, USAREUR SHAPE Supreme Headquarters Allied Powers Europe

SM servicemember
SSN social security number
SUPACT support activity
TAC tactical air command
TAD temporary additional duty

TDY temporary duty

TLA temporary lodging allowance

UK United Kingdom U.S. United States

USAFE United States Air Forces in Europe USAREUR United States Army, Europe

USDAO United States defense attaché office USEUCOM United States European Command USNAVEUR United States Naval Forces, Europe USNAVSUPACT United States Naval Support Activity

USOMC United States Office of Military Cooperation

WG weather group

# SECTION II TERMS

# aggressively seek housing

To actively look for housing, including pursuing housing management office referrals and available advertisements. Specifically, the minimum number of documented visits to secure permanent housing for each 10-day temporary lodging allowance reimbursement-processing increment is as follows:

- First 10-day increment, two houses.
- Each subsequent 10-day increment, five additional houses.

#### area commander

Commander exercising—

- The highest level of command over a military organization at a specific geographic location (such as a base or installation) and over U.S. military servicemembers stationed in the commander's geographical area of responsibility.
- Direct control over housing facilities or housing responsibilities in a geographic area.

# command-sponsored dependents

A servicemember's dependents (as defined in the Joint Federal Travel Regulations, app A) who are residing with the servicemember at an overseas location at which an "accompanied-by-dependents tour" is authorized, the servicemember is authorized to serve that tour, and the dependents are authorized to reside in the overseas command.

#### commuting distance

Normally 45 minutes or less of one-way driving time in heavy traffic, and no farther than 30 miles from the servicemember's residence to the duty station.

## cooking facilities

A stove, workarea (counter or table), refrigerator, sink, water, table and chairs, and cooking and eating utensils. (See the Joint Federal Travel Regulations, paragraph U9207-G3.)

# housing management office (HMO)

The office that provides a statement of nonavailability of quarters, assigns Government-controlled family quarters, and helps servicemembers find private rental housing. The HMO helps commanders meet temporary lodging allowance (TLA) responsibilities by processing TLA documents. HMOs include base housing offices, family housing offices, housing referral offices, and housing service offices.

## noncommand-sponsored dependents

A servicemember's dependents (as defined in the Joint Federal Travel Regulations, app A) who are not authorized to travel to the overseas command at Government expense or who enter the command without the endorsement of the appropriate area commander.

#### permanent duty station

The area where a servicemember is assigned for duty. (See the Joint Federal Travel Regulations, app A.)

# suitable or adequate housing

- Permanent Government quarters that meet or exceed the standards prescribed by applicable Service directives. This definition includes Government-leased housing.
- Private rental housing that—
  - ➤ Has enough bedrooms to meet family size and composition as outlined in Service directives.
  - > Is within commuting distance of the duty station as outlined in Service directives.
  - ➤ Has an average total monthly cost that does not exceed the maximum allowable housing-cost criteria.
  - > Is structurally sound and does not pose a safety or health hazard.
- > Has hot and cold potable water, a shower or bath, at least one flushing toilet, electrical service, and a heating system (where the climate requires one).

# temporary lodging

Nonpermanent quarters (transient billets, temporary lodging establishments, and quarters of relatives, friends, coworkers, and associates). Permanent quarters are not considered temporary even if they are unsuitable or inadequate. Temporary accommodations would be used when servicemembers are—

- Seeking permanent quarters.
- Awaiting transportation to depart.
- Forced to vacate permanent housing because of an emergency.

# temporary lodging allowance arrival

An allowance authorized (generally for up to the first 60 days) after the arrival of the servicemember (SM) or the SM and dependents on permanent change of station. (See app B for policy on this allowance.)

#### temporary lodging allowance departure

An allowance generally authorized for no more than the last—

- 10 days before a permanent change of station (PCS) when the servicemember (SM) occupies private rental housing.
- 3 days before a PCS when the SM occupies Government quarters cleaned by a Government contractor.

# temporary lodging allowance emergency

An allowance authorized when the servicemember must occupy temporary lodging under unusual or emergency conditions (not related to a permanent change of station). The local housing officer must approve this request.

# temporary lodging allowance extension-approval authority

The CG, USAREUR/7A, designates temporary lodging allowance (TLA) extension-approval authorities to help temporary lodging allowance (TLA) single managers review and approve TLA-extension requests for military personnel located in a particular geographic area.

# temporary lodging allowance single manager

Component commanders designated by the CG, USAREUR/7A, to direct the administration of temporary lodging allowance (TLA) within a country. Having TLA single managers ensures uniform compliance with policy, regardless of the servicemember's branch of service or command affiliation.

#### vicinity

A servicemember's permanent duty station (PDS). In border areas where temporary accommodations are used in an adjacent country, the quarters must be within commuting distance of the PDS. Servicemembers residing with command-sponsored dependents in a country adjacent to the PDS are considered as residing in the vicinity of the PDS. (See the Joint Federal Travel Regulations, paragraph U9000-F, for more information.)